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### **ABSTRACT**

# Immigration and the Informal Labor Market\*

This paper investigates the relationship between immigration and the size of the informal or underground economy. Using regional variation for the Spanish provinces we find that the massive immigration wave between 2000 and 2009 is highly correlated to the share of unregistered employment, a proxy for the size of the underground or informal labor market. We estimate that a 10 percentage points increase in the share of immigrants in a region generates between a 3 and 8 percentage points increase in unregistered employment. We also find that the controversial regularization of illegal aliens conducted in 2005 substantially reduced the number of illegal workers but did not affect the relationship between immigration and informality.

JEL Classification: J61, O17

Keywords: immigration, informal economy, amnesty

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### Introduction

The informal or underground economy is a widespread phenomenon, not only in developing countries but also in developed ones. In 2003 the size of the informal sector represented, on average, a 17% of the GPD in the OECD economies. In southern European countries like Greece, Portugal and Spain the informal sector accounted for up to a 30% of the GDP. The reasons for participating in the informal economy are highly debated in the literature (see Schneider and Enste, 2002), and range from pure tax evasion to a last resort activity in the face of high unemployment.

One of the main sources of the recent increase in informality in developed countries is the massive inflows of undocumented immigrants from developing economies attracted by job opportunities and the dream of a better life. Indeed, a large proportion of the foreign born labor force in most OECD countries are illegal or undocumented aliens (63.5% of all foreign residents in the US in 2007, 25.6% in Italy in 2005, 21.2% in the UK in 2005 or 13.4% in Spain in 2007). They are primary, individuals who entered the country surreptitiously over green or coastal borders; fraudulently by means of false documents; or legally through a temporary visa or permit (i.e. tourist or family-visit visas) followed by an overstay. They may also include asylum seekers who do not leave the hosting country if the application is denied. Even if immigrants hold legal status they may be irregularly hired in the informal labor market, especially when underground activities are already common in the economy, as they are in southern Europe. 3

This paper documents the relationship between immigration and the size of the informal labor market in Spain over the last decade. During this period the percentage of the foreign born population shifted from 3% in 1998 to 14% in 2009. This inflow represented one of the major migration waves in recent history and clearly reshaped the structure of the Spanish labor market (see for example González and Ortega, 2011). At the same time, the restrictive immigration policy and the weak border and work place enforcement stimulated the growth of illegal alien employment. In the attempt to draw immigrants out of the back economy the government conducted a series of amnesties.

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<sup>&</sup>lt;sup>1</sup> Estimates based on a number of different methodologies (OECD, 2009).

<sup>&</sup>lt;sup>2</sup> Estimates of the distribution of unauthorized immigrants by modalities for a number of countries suggest that overstay is the most common form of illegal immigration.

<sup>&</sup>lt;sup>3</sup> Among the OECD countries for the period 1999-2001, Greece, Italy and Spain had the largest shadow economies, at approximately 30% of GDP. In the middle group were the Scandinavian countries and at the lower end were the United States, Austria and Switzerland at 10% of GDP (Schneider and Enste, 2002).

The most recent one in 2005 received 691,655 applications for regularization out of which 572,961 were approved.<sup>4 5</sup> In this paper we also investigate the effectiveness of this large and contested regularization process in decreasing the size of the informal labor market.

Research on this topic is scarce mainly due to the difficulty in measuring illegal immigrants and the size of the informal economy (Chiswick, 1988). Only a few developed countries such as the United States, Australia, Japan and Korea release regular statistics on this issue. Our estimates of the contribution of immigration to the size of the informal labor market in Spain are based on comparisons between the official employment records of the Social Security and that in the Labor Force Survey. The first includes workers with a legal working contract while the second reflects the number of people legally or illegally engage in an economic activity. Our identification strategy exploits the cross-regional correlation in the difference between these two employment measures and the immigration inflow into each region over the last decade. We instrument the current distribution of immigrants across Spanish regions using historical immigration settlements in the country (i.e. an instrument based on ethnic networks).

Our findings point to a strong relationship between immigration inflows in a region and the discrepancies between registered and total employment. In particular, a 10 percentage points increase in the share of immigrants in a region increases informal employment by 3 to 8 percentage points, depending on the specification. We also find that the 2005 amnesty which regularized hundreds of thousands immigrants, while reduced the stock of illegal aliens, did not affect the relationship between immigration inflows and the size of the informal labor market.

The next section presents a brief description of the Spanish immigration history and its related policy. Section 3 contains a description of the data. Section 4 presents the empirical strategy followed by our results and some concluding comments.

# **Immigration to Spain**

International migration to Spain has been on a rising trend since the mid-1990s, with labor migration taking on a greater role since the early 2000s. The foreign born population jumped from 1,173,767 in 1998 to 6,466,278 in 2009 (see Figure 1). The

<sup>&</sup>lt;sup>4</sup> Source: Ministry of Labor and Foreign Affairs.

<sup>&</sup>lt;sup>5</sup> In 2005 the size of the foreign born population according to the Registry data collected by the Spanish Statistics Office was 4,391,484.

yearly stock of immigrants is measured from the Registry data annually collected by each municipality. Immigrants have strong incentives to register as this grants free access to the health and educational system. Registration also represents a valuable piece of evidence to prove residence in the country in the event of future amnesties. Thus the numbers obtained from the Registry provide an accurate estimate of the size of the foreign born population, including undocumented aliens.

The economic expansion during the last decade has made of Spain a very attractive destination. Moroccans, for their geographical proximity, Latin Americans, given the small cultural gap and common language, and other Eastern European groups, mainly Rumanians, represented the bulk of immigrants over this period.<sup>6</sup> The construction boom attracted male low-skilled workers, whose spouses or relatives found jobs in the care giving and service sector.<sup>7</sup>

The scarcity of legal entry channels to fill low skilled jobs suggests that a substantial proportion of the foreign born population entered the country illegally or overstayed once their visa or temporary permission expired.<sup>8</sup> This conjecture is supported by Figure 2 that compares the total number of foreign born recorded in the municipal Registry and those with a valid residence permit according to the data released by the Spanish Ministry of Labor and Foreign Affairs. The Figure indicates that the number of illegal aliens has shrunk over the second half of the last decade, particularly after the last regularization in 2005, however unregistered aliens still represent a 15% of the foreign born population in 2009.

Another estimate of the size of the unauthorized foreign born population at a particular point in time can be obtained from the results of the 3 consecutive amnesties conducted in Spain between 2000 and 2005. The first one in 2000 resulted in 153,463 out of 247,598 applications being approved, mostly to citizens of Morocco, Ecuador, Colombia and China. After the first regularization the government implemented a number of legal reforms aimed at restricting labor inflows. The reforms not only were

<sup>6</sup> In 2009 Rumanians represented a 11.79% of the foreign born population, Moroccans 11.49%, Ecuadorians 7.41%, and Colombians a 5.55%.

<sup>&</sup>lt;sup>7</sup> See González and Ortega 2010 and Farré, González and Ortega, 2011.

<sup>&</sup>lt;sup>8</sup> Prior to the 1970s, Spain was an emigrant country (Spaniards first emigrated to South and Central American and Africa and later to Northern Europe). The first Spanish law to restrict immigration was passed in 1985. The law required a job offer to apply for a work visa or residence permit. There have been several amendments aimed at expanding the rights and opportunities of foreigners, but a job offer is still mandatory to obtain a work or residence permit. In 2002 the government established a system of annual quotas to hire foreign workers from their country of origin. In 2003 the quota was fixed at 24.337 workers and expanded to 27.034 in 2007. As a result of the economic recession the quota for permanent workers decreased by about 90% in 2009.

not effective in dissuading immigrants from arriving in record numbers, but also boosted undocumented labor since an employment contract was required to enter the country legally to work. In an attempt to control the inflow of immigrants who had entered the country without a contract and were hence working illegally, the government announced a second amnesty in 2001. Approximately 350,000 applications were received, and 221,083 permits were issued to citizens mainly from Ecuador, Colombia, Morocco and Romania. The immigration inflow did not stop and in 2005 Spain executed the largest regularization program to date. About seven hundred thousand workers from Ecuador, Romania, Morocco and elsewhere applied to regularize their immigration status. To qualify, they needed proof of residency in Spain since at least August 7, 2004, a work contract of at least six months' duration, and no criminal records. About 83% of the applications received were approved. Note that applications for regularization should be considered a lower bound for the presence of undocumented immigrants as the requirements already excluded from the process recent immigrants (less than a year), those with an illegal contract or involved in criminal activities.

Even when holding a legal status immigrants are frequently hired irregularly as it is a cheap and flexible alternative for employers to cover their labor needs. Among the main concerns raised by informal employment are: i) the weak social protection for the workers themselves; ii) the fact that informal employment is often a trap which offers few prospects to improve careers; iii) its consequences for workers in the formal economy, who suffer unfair competition and have to pay higher taxes than in the absence of informal employment; iv) potential rewarding of tax evasion and corruption associated with government inability to enforce the rule of law.

In what follows we investigate the contribution of immigration to the size of the informal labor market. We conduct a spatial correlation approach and exploit the variability in immigrant density and unregistered employment across Spanish regions over the period 2000 to 2009. Crucial to our identification strategy are the important differences in the regional concentration of immigrants over the period. For example, the immigrant share, defined as the working age foreign born population over the total working age population, shifted from about 5% to more than 25% in regions along the Mediterranean coast, such as Murcia, Girona, and the Balearic Islands, while it remained below 5% over the all period in some Southern regions (Córdoba, Jaén y Badajoz).

### **Data**

Gathering information about underground economic activity is difficult, because no one engaged in such activity wants to be identified. Disagreement persists about definitions and estimation procedures (see Schneider and Enste, 2002). Regarding its definition, the OECD (1986) proposed to define "concealed employment" as "employment (in the sense of the current international guidelines on employment statistics) which, while not illegal in itself, has not been declared to one or more administrative authorities...". The EU (1998) similarly defines "undeclared work" as "any paid activities that are lawful as regards their nature but not declared to the public authorities, taking into account differences in the regulatory system of member States. Applying this definition, criminal activities would be excluded, as would work not covered by the usual regulatory framework and which does not have to be declared...".

We relay on the previous definitions of informal employment and use the data available in Spain to quantify the contribution of immigration inflows to the discrepancies between the employment recorded in the Spanish Labor Force Survey, *LFS*, (Encuesta de Población Activa, EPA) and the number of legal contracts in the Social Security records, *SS*.

The Labor Force Survey collects quarterly information on the employment status of the household members in Spain. In the survey a person is considered to be employed if he or she did some work for pay during the week previous to the interview. The survey does not distinguish between formal and informal employment. As those in an irregular employment situation have less incentives to declare their economic activities, the size of the informal labor market obtained from the Labor Force Survey should be considered a lower bound. There are other issues that are likely to affect the size of the informal economy calculated from the *LFS*. First, it does not collect information on individuals not living in households (i.e. living in pensions or hotels) which represent less than 1% of the population. Second, it does not contain an accurate representation of temporary foreign workers as those do not have a residence in Spain. In 2005, however, the design of the *LFS* was modified to better capture the presence of the foreign born population. These corrections can be retrospectively applied to the *LFS* series from 1996 to 2004, thus guaranteeing its continuity since 1996.

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<sup>&</sup>lt;sup>9</sup> This estimation is provided by the Spanish Statistical Office.

The Social Security records contain information on all workers (employees and self-employed) with a legal employment contract. The information is published on a monthly basis and reflects the number of persons legally working as the last day of each month. There are some aspects of the Social Security records that should be considered when analyzing the discrepancies with the employment numbers in the Labor Force Survey. First, civil servants may choose to be affiliated to the Social Security system or to a private system. Those choosing the latter alternative do not appear in the Social Security records. Second, agriculture workers holding a temporary contract appear as employed in the Social Security records during the total length of the contract even if they do not work during the month of reference. Third, the members of the clergy are considered by the Social Security records as employed, and this is not the case in the Labor Force Survey. Fourth, the Social Security records double count self-employed individuals holding a second legal labor contract with an employer. Finally, individuals employed in the household service sector and working less than 20 hours per week are not oblige to be registered in the Social Security records.

Below we assess the contribution of immigration to the discrepancies between the employment recorded in the Labor Force Survey, that should include legal and illegal workers, and that in the Social Security records, that include only legal workers. As becomes clear from the previous discussion, we can not interpret the difference in employment between the two data sources as solely due to informal employment. However, we next argue that our analysis allows us to draw some conclusions on the impact of immigration on the size of the informal labor market.

Our empirical approach correlates annual changes in the differences between employment in the *LFS* and the *SS* records and changes in immigration densities across provinces between 2000 and 2009. Our conjecture is that immigration has increased the size of the informal labor market as many immigrants enter the country illegally and even if they hold a legal status they are illegally hired by employers. Our strategy will identify the contribution of immigration to the illegal economy under the assumption that the methodological discrepancies between the *LFS* and the *SS* records are constant over time or unrelated to immigration flows.

As already mention the *LFS* will only capture a lower bound on the size of the informal labor market as temporary foreign workers and individuals not living in households are not included in the survey. These two type of individuals, particularly those in the former group are likely to have increased with the immigration boom of the

2000s. Regarding other type of workers that contribute to the differences between the *LFS* and the *SS* records, we think that it is reasonable to assume that civil servants affiliated to a private security system, members of the clergy and self-employed with a second contract have remained a constant fraction of the population or that their variation are not related to immigration flows. The two type of workers that contribute to the differences in employment between our two data sources and which percentage in the population may be related to immigration are agriculture workers employed on a temporary basis and workers in the household service sector. We investigate the robustness of our results by excluding these workers from the analysis.

## **Empirical Analysis**

The core of our analysis employs the differences between the Labor Force Survey and Social Security records. We do not claim that those differences are an unbiased estimate of the size the informal sector in Spain. What we do claim is that those differences are informative about the evolution of the size of the informal economy over time. With this in mind Figures 3 plots those differences at the aggregate country level for the period 2000-2009 in absolute and in percentage terms. A few comments merit attention. First, at the beginning of the decade the LFS showed 400.000 workers more than the SS records. This corresponds to a 2% out of the approximately 20 million workers in the Labor Force Survey. Second, these differences tripled (to 1.2 million workers and 6%) during the period 2000 to 2005. After 2005, coinciding with the amnesty, the differences stabilized and remained about 6% of total employment recorded in the LFS. Note that by the end of the period and coinciding with the economic downturn this percentage fell to 5%. Figure 4 shows these differences (as a percentage of employment in the Labor Force Survey) by nationality. The picture is astonishing. Whereas for nationals only around 2% of employment is unregistered, for foreigners this ratio is less than 10% at the beginning of the period and reaches 40% in 2005. Interestingly, the 2005 regularization process halved the share of unregistered workers to 20% but in the subsequent years unregistered work increased back to 30%.

Figure 4 suggests that the large increase in unregistered work during the first part of the decade is tightly linked to the increase in the number of immigrant workers. Further evidence of this relationship can be obtained by exploring the regional patterns of those discrepancies. Figure 5 displays the relationship between the growth in the

share of foreign born population and the growth in unregistered employment by province for the period 2000-2009. There is a clear positive correlation between immigration growth and the share of unregistered work. If we fit a linear regression to the data in Figure 5 the estimate on the slope coefficient indicates that a 1 percentage point increase in the share of foreigners in the province is associated to a 0.36 percentage points increase in the regional share of unregistered work, and this effect is significant a the 1% level of significance. Below we analyze the robustness of this correlation and investigate whether it can receive a causal interpretation.

### The Empirical Model

To investigate the effect of immigration on the discrepancies between the Labor Force Survey and the Social Security records we estimate the following empirical model:

$$\Delta_{rt} = \alpha + \phi_r + \gamma_t + \beta immigrant \_share_{rt} + u_{rt} \quad (1)$$

where  $\Delta_n$  is the difference between the number of employed individuals in the Labor Force Survey and those in the Social Security records in region r and year t. The difference is normalized using the number of employed individuals in the Labor Force Survey in the corresponding cell (r,t). Our main explanatory variable is the share of immigrants,  $immigrant\_share_{rt}$ , defined as the percentage of working age foreign born individuals over the total working age population in a given region, r, and year, t. Notice that equation (1) includes year,  $\gamma_t$ , and regional,  $\phi_r$ , fixed effects, thus identification of our main coefficient of interest,  $\beta$ , comes from comparing changes in the differences between the LFS and the SS within regions and over time, in high versus low immigration regions.

As argued in the previous section the difference between the *LFS* and the *SS* records do not only respond to undocumented work. However, as long as changes in this difference unrelated to irregular activities are constant over time or within regions, or uncorrelated to the stock of immigrants (e.g. the size of the clergy, self-employed workers with a second contract or civil servants with private affiliation), the  $\beta$  coefficient in equation (1) will identify the effect of immigration on the size of the informal labor market. We think this is a reasonable assumption, particularly when we exclude from the analysis workers in the agriculture sector.

We also investigate the effect of the 2005 amnesty on the size of the informal labor market. The aim of the regularization process was to legalize the employment of the large number of illegal aliens (see Figure 2), and thus decrease the size of the shadow economy. To assess the effectiveness of the policy we estimate the following empirical model:

$$\Delta_{rt} = \alpha + \phi_r + \gamma_t + \beta immg\_share_{rt} + \delta amnesty_{05} + \theta immg\_share_{rt} * amnesty_{05} + u_{rt}(2)$$

The *amnesty*<sub>05</sub> variable is an indicator that takes value 1 from 2005 onwards and 0 for the previous years. Thus  $\delta$  measures the impact of the regularization on the size of the informal economy. Finally, the coefficient on the interaction between the immigrant share and the amnesty indicator,  $\theta$ , is informative of any change in the relationship between immigration and informality as a result of the regularization process.

Identification of the model coefficients in equation (1) and (2) exploits the geographical differences in the concentration of immigrations across Spanish provinces. As in previous immigration studies, the spatial correlation approach adopted here may suffer from endogeneity if the flow of immigrants towards particular regions is not exogenous to the particular economic phenomena we are interested in. In order to circumvent this problem we employ the classical instrumental variable approach based on ethnic networks. This approach isolates the variation in immigrant concentration across provinces that results from recent immigrants locating in regions with large communities of previous immigrants from the same country of origin.

More formally, consider the following predictor for the size of the immigrant population in a region r in a given year t:

$$Z_{r,t} = \sum_{c} Z_{c,r,t} = \sum_{c} \left( \frac{FB_{r,c,t_0}}{FB_{c,t_0}} \right) FB_{c,t}$$
 (3)

for  $t_0 < t$ . The term in brackets denotes the share of the foreign-born population from country of origin c living in Spain's region r in some base year  $t_0$ . As discussed below the base year in this analysis is 1991.  $FB_{c,t}$  is the total size of the population from country c residing in Spain in year t. We obtain the instrument by adding up the

predicted share of immigrants by country of origin in each region,  $Z_{r,t}$ , and normalizing it by the working age population in the cell (r,t).

The instrument based on ethnic networks has been widely used in the US (Card 2001), but less in countries with a much recent immigration history such as Spain. Intuitively, the instrument reassigns the current stock of immigrants across provinces according to the historical settlements of their country men. The immigration process to Spain started timidly at the beginning of the 1990s, thus we use the geographical distribution of immigrants across Spanish provinces in 1991 as a base year to construct our instrument.

The validity of the ethnic networks instrument based on the 1991 historical settlements depend on two crucial assumptions. First, the location decisions of immigrants prior to 1991 across Spanish provinces have to be uncorrelated with unexpected changes or transitory shocks to the size of the regional shadow economies between 2000 and 2009. This assumption can not be empirically tested, however the geographic dispersion of immigrants by country of origin across Spanish provinces suggest that economic reasons cannot be the only determinant of immigrant location decisions. For example, Moroccans are overrepresented in the Mediterranean coast such as Murcia, Alicante and Girona; while South-Americans are popular in the Canary Islands and the North-Western regions of the country. This evidence, at least for Moroccans, suggests that geographical proximity to the country of origin is an important determinant of their location decisions. The geographical choices of South-Americans may be linked to the presence of Spanish returnees from previous emigration episodes, originally from Galicia and the Canary Islands.

The second assumption that the instrument requires is that the immigrant settlements established before 1991 have to be able to predict the location decisions of new arrivals from the same country 8 to 18 years latter. This assumption can be tested in our first-stage regressions, from where we can assess the predictive power of the predicted share of immigrants in explaining the current distribution of immigrants across Spanish provinces. We present the first-stage results shortly, but first we focus on the OLS estimates of the models in equation (1) and (2).

Table 1 present the estimates of the models in equation (1) and (2) respectively. The dependent variable in both equations, the difference in employment according to the *LFS* and the *SS* records normalized by the level of employment in the *LFS*, is

measured as an annual average for the period 2000-2009.<sup>10</sup> We use the Population Registry to compute the annual share of foreign born population at the regional level.<sup>11</sup> Thus our sample consists of 500 observations (10 years and 50 Spanish provinces<sup>12</sup>). To obtain robust estimates of the variance-covariance matrix we weight the observations using the province population at time t.

Column (1) and (2) in Table 1 report the OLS estimates of the model in equation (1) and (2). The estimated coefficient on the share of immigrants indicates that a 1 percentage point increase in the share of the foreign born population in a province increases the share of unregistered work by 0.3 percentage points. This relationship does not seem to change after the amnesty took place in 2005. Our estimates indicate that while the amnesty represented a significant reduction in the size of the informal sector (i.e. in the average region and for the period 2005 to 2009 the size of the informal labor market declined by about 1.5 percentage points), it did not managed to significantly change the relationship between immigration and informality. Thus the coefficient on the interaction between the immigrant regional concentration and the amnesty indicator is not statistically significant.

Columns (3) and (4) in the same table report the IV estimates of the model when using the ethnic networks instrument. If we first examine the first-stage results associated to these regressions and reported in Table , we can conclude that our instrument, the predicted share of immigrants, is a strong predictor of the current regional distribution of immigrants. A coefficient of , with a t-statistic and an associated F-test clearly rejects the hypothesis of weak instruments. The IV estimates in columns (3) and (4) are larger than the OLS results, but the coefficients are somehow estimated with less precisions. However, they still support the main conclusion in the OLS estimation. That is, immigration has a positive impact on the size of the informal labor market and though the 2005 amnesty decreased the size of the informal economy it does not affected the relationship between immigration and underground economy at the regional level.

In interpreting the effects of the 2005 amnesty one should bear in mind that the regularization occurred during the largest economic expansion of the Spanish

<sup>11</sup> See Farré, González and Ortega (2010) for a discussion on the advantages of using the Population Registry in measuring the local concentration of immigrants in Spain.

<sup>&</sup>lt;sup>10</sup> Note that the LFS is a quarterly survey, while the information in the SS records is released on a monthly basis.

<sup>&</sup>lt;sup>12</sup> We exclude Ceuta and Melilla from the analysis as the concentration of immigrants in that region was already very high at the beginning of the period.

economy in decades. While the amnesty managed to legalize many immigrants (about 600,000) and thus reduced the size of the black economy, illegal aliens continued to enter the country attracted by the many job opportunities available. Our estimates indicate that the amnesty was indeed unsuccessful in affecting the relationship between immigration and the size of the informal labor market.

#### **Robustness checks**

In Table 2 we conduct a series of checks to assess the robustness of our results. First, since the agricultural sector may be responsible for part of the inconsistencies between the *LFS* and the Social Security records, we estimate the same regressions as in Table 1 but using data only from the manufacturing and the service sector. The results reported in column (1) and (2) of Table 2 indicate that the relationship between immigration and the informal sector are reinforced when the agricultural sector is excluded from the sample.

Columns (3) and (4) show the unweighted regressions. The results are qualitatively the same as in Table 1 but quantitatively stronger indicating that the relationship between immigration and the informal sector is stronger in provinces with less population.

Finally columns (5) and (6) try to control for any labor market characteristics that can spuriously generate the observed relationship between immigration and the size of the shadow economy. In particular, one could suspect that provinces with particular labor market characteristics or industry structure are more prone to both receive more immigrants and have more unregistered work. Using data from the LFS in 2000 we calculate the participation rate, unemployment rate, share of occupied population in the industry, service and construction sectors. We allow for different provinces to have different trends of unregistered employment along those dimensions. We do not find any significant differences with previous results.

## **Conclusions**

The economic expansion in developed countries during the last decade has led to an extraordinary large inflow of immigrants from less developed economies. Attracted by the job magnet and discouraged by the scarcity of legal entry channels, many of them have surreptitiously crossed the borders. This large supply of irregular workers have boosted the underground economy, particularly in countries where irregular economic activities are not unpopular such in Southern European countries.

This paper investigates the relationship between immigration and the size of the informal labor market in Spain. Our estimates suggests that the 12 percentage points increase in the foreign born population between 2000 and 2009 accounted for at least a 70% of the overall increase in unreported employment. In an attempt to remove illegal aliens from the Spanish labor market, the government granted amnesty to about 700,000 workers in 2005. Through this regularization process an important fraction of the illegally resident population was legalized and thus the share of undocumented employment decreased by at least 2 percentage points. However, illegal immigrants continued to arrive attracted by the prosperity of the economy, the weak border enforcement and the minimal employer sanctions. Hence, the relationship between immigration and the size of the shadow economy remained unaffected after the amnesty.

With this paper we uncover an important positive relationship between immigration and the size of the informal labor market. We also show that amnesties are not effective in affecting this relationship, at least if they are implemented during periods of high economic growth. Accordingly, guest-worker programs and a stronger enforcement of the immigration laws, both at the borders and the work place, seem a more effective way to fight illegal alien employment.

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Table 1: Relationship between share of immigrants and informal economy.

	OLS	OLS	IV	IV	
Share of Immigrants	0.304**	0.343***	0.781***	0.792***	
	(0.124)	(0.119)	(0.218)	(0.293)	
Amnesty		-1.522 (1.176)		-7.078*** (2.697)	
Amnesty X Share		-0.0291 (0.0654)		0.00378	
Observations R <sup>2</sup>	500 0.834	500 0.834	500 0.814	500 0.814	

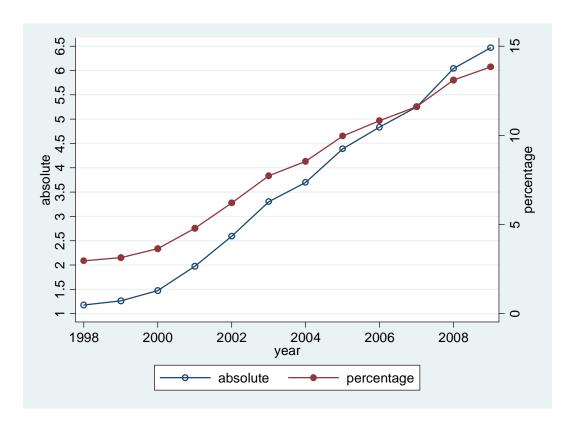
Table 2: Verbal contracts and immigration

	OLS	OLS	IV	IV
Share of Immigrants	0.304**	0.343***	0.781***	0.792***
	(0.124)	(0.119)	(0.218)	(0.293)
Amnesty		-1.522		-7.078***
		(1.176)		(2.697)
Amnesty X Share		-0.0291		0.00378
		(0.0654)		(0.116)
Observations	500	500	500	500
$R^2$	0.834	0.834	0.814	0.814

Table 3: Robustness Checks

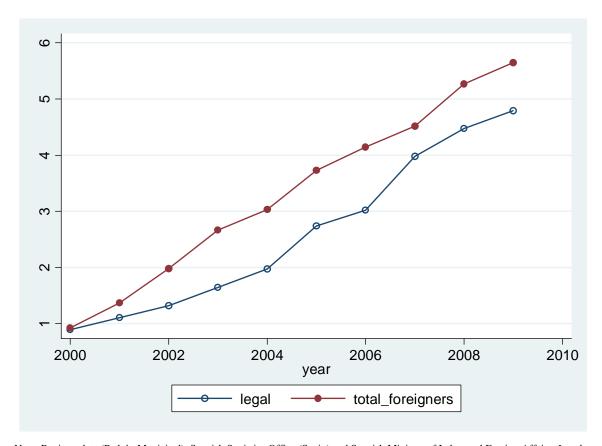
	No Agriculture		Unweighted		Province Trends	
	IV	IV	IV	IV	IV	IV
Share of Immigrants	0.930***	0.865***	1.361***	1.268**	1.051***	1.020***
	(0.207)	(0.300)	(0.340)	(0.507)	(0.358)	(0.391)
Amnesty		-8.673***		-12.91***		4.384
		(2.529)		(4.306)		(15.10)
Amnesty X Share		0.0383		0.0388		0.0373
		(0.118)		(0.162)		(0.117)
	500	500	500	500	500	500
	0.827	0.829	0.693	0.700	0.796	0.795

Figure 1: Evolution of immigration in Spain



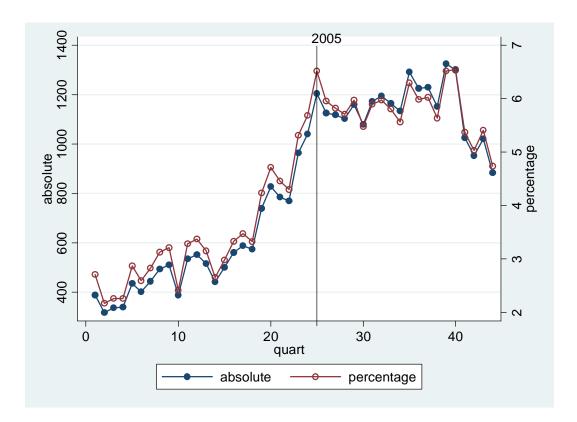
Note: Registry data (Padrón Municipal), Spanish Statistical Office. *Absolute* refers to the foreign born population in millions and *Percentage* refers to the percentage over the total population.

Figure 2: Evolution of documented and undocumented immigration in Spain



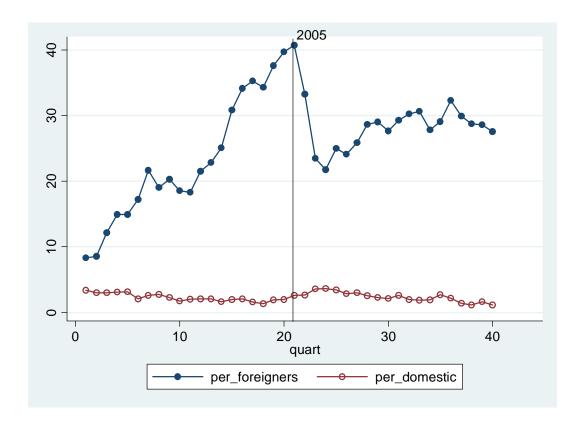
Note: Registry data (Padrón Municipal), Spanish Statistics Office (Spain) and Spanish Ministry of Labor and Foreign Affairs. *Legal* refers to foreigners with a valid residence permit. *Total\_foreigners* refers to the total foreign population recorded in the Population Registry.

Figure 3: Differences between the *LFS* and the *SS* records



Note: Period 2000-2009. Quarterly differences between the number of the employed workers according to the Labor Force Survey and the Social Security records. *Absolute* refers to the absolute number of workers in thousands. *Percentage* refers to the percentage that the absolute difference represents over total employed workers in the Labor Force Survey.

Figure 4: Differences between the LFS and the SS records by nationality



Note: Period 2000-2009 (quarters). The graph plots the difference between employment in the LFS and the SS records as a percentage of total employment in the LFS, separately for foreigners and domestic workers (i.e. natives and foreign born workers with Spanish nationality).

Figure 5: Immigrant concentration and size of the informal sector at regional level

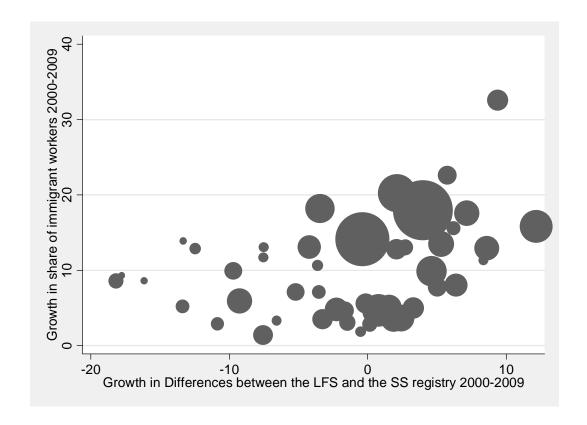
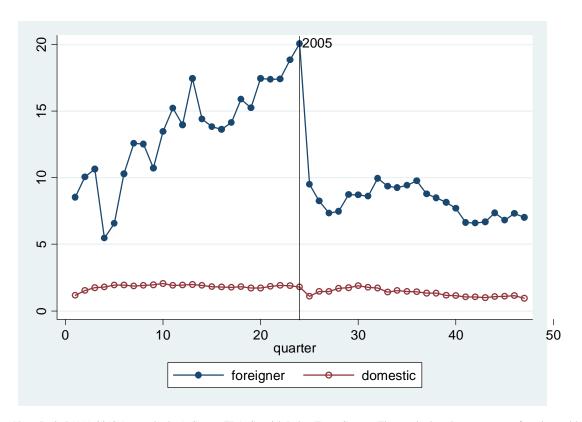


Figure 6: Share of verbal contracts



Note: Period 1999-2010 (quarterly data). Source EPA, Spanish Labor Force Survey. The graph plots the percentage of workers with an informal contract (contrato verbal). Self-employed workers are excluded from the analysis.